

**LISA C. PETERSON**Deputy City Manager

May 23, 2019

Robert Lauby
Associate Administrator for Safety
Federal Railroad Administration
1200 New Jersey Avenue SE
Mail Stop 25
Washington, DC 20590

RE: Public Authority Application – Quiet Zone at Highway-Rail Grade Crossing Number 052313H Using Alternative Safety Measures

Dear Associate Administrator Lauby,

The City of Cambridge is pleased to submit this public authority application under 49 CFR Chapter II Part 222 Subpart C Section 222.39(b)(1), requesting review and approval of an Alternative Safety Measure (ASM) for use at US DOT National Highway-Rail Grade Crossing Inventory Number 052313H, where Sherman Street crosses the Fitchburg Main Line of the Massachusetts Bay Transportation Authority (MBTA) North Side Commuter Rail in Cambridge, MA.

On September 15, 2018, the City of Cambridge established a new quiet zone at this highway-rail grade crossing, using Supplementary Safety Measures (SSMs) that involved the construction of new 60' long medians, the relocation of two driveways, and the installation of necessary signs and markings. We used the standard SSMs to expedite the establishment of the quiet zone, but the changes required to establish the quiet zone created circulation problems for certain existing and relocated driveways. As a result, we are seeking your review and approval for an ASM that would allow us to shorten the recently-constructed medians to improve circulation at these nearby driveways, while maintaining a Risk Index that is below the Risk Index with Horns. Specifically, we are seeking approval to make the following changes to the medians, while retaining the designation of a quiet zone:

- Removing 35' of the non-traversable median on the south side of the grade crossing, maintaining a 25' non-traversable median and
- Removing 8' of the non-traversable median on the north side of the grade crossing, maintaining a 52' non-traversable median.





**LISA C. PETERSON**Deputy City Manager

The changes on the south side of the crossing will allow us to reconstruct an existing curb cut to provide a 24' wide driveway located a minimum of 25' south of the railroad crossing gates, improving access to an existing parking lot that serves a nearby school and a local restaurant. This will improve the safety of the parking lot operations and reduce traffic impacts on nearby residential streets. The changes on the north side of the crossing will improve access to an existing curb cut on the west side of Sherman Street that serves a residential and industrial development.

The City has not had a formal diagnostic team meeting for this crossing, but we have consulted individually with representatives from the MBTA and the Massachusetts Department of Transportation, and have met onsite multiple times with staff from the Federal Railroad Administration (FRA). Based on these discussions, we feel confident that the state and federal agencies are supportive of these changes, given the need to balance between additional levels of safety and the impact on the local community.

As described in the attached technical memorandum, the City's Traffic, Parking, and Transportation Department has calculated the new Risk Index with this ASM in place, which is 69,094, as compared to the Risk Index with Horns, which is 85,116. This memo contains additional details on the current and proposed treatments at this crossing and should provide you with the information required to evaluate the effectiveness of the proposed changes. Based on this analysis, we believe that this change meets the requirements for an ASM, and are therefore requesting your approval to make this change, subject to review by you and other Federal Railroad Administration staff. As required under Section 222.39(b)(1)(vi), the City of Cambridge is committed to implementing the proposed improvements, should we receive your approval for this ASM.

Pursuant to the requirements for this ASM, a Notice of Intent (NOI) was sent on March 8, 2019, via certified mail to the required parties. The City did not receive any comments on the NOI.

As required under Section 222.39(b)(3), this public authority application is being sent to the following parties:

#### Railroad Owner:

Massachusetts Bay Transportation Authority Steve Poftak, General Manager 10 Park Plaza, Suite 4510 Boston, MA 02116





#### LOUIS A. DePASQUALE City Manager

**LISA C. PETERSON**Deputy City Manager

Copy to:

Ryan Coholan, Chief Railroad Officer

#### **Railroad Operators:**

Keolis Commuter Services David Scorey, General Manager 470 Atlantic Avenue Boston, MA 02210

Pan Am Railways David Fink, President 1700 Iron Horse Park North Billerica, MA 01862

#### Law Enforcement Authority Responsible for Vehicular Traffic:

Cambridge Police Department Branville G. Bard, Commissioner 125 Sixth Street Cambridge, MA 02142

#### State Agency Responsible for Highway and Road Safety:

Massachusetts Department of Transportation Stephanie Pollack, Secretary and Chief Executive Officer 10 Park Plaza, Suite 4160 Boston, MA 02116

Copy to:

Jonathan Gulliver, Highway Administrator

#### State Agency Responsible for Grade Crossing Safety:

Massachusetts Department of Public Utilities Matthew Nelson, Chairman One South Station, Fifth Floor Boston, MA 02110

Copy to:

Brian Christy, Director, Transportation Oversight Division





LOUIS A. DePASQUALE City Manager

**LISA C. PETERSON**Deputy City Manager

Thank you very much for the FRA's ongoing efforts on behalf of the residents of the City of Cambridge, to manage the impact of this highway-rail grade crossing on the public health and quality of life of our community. We look forward to continuing to work with you on improving the safety of train operations in Cambridge.

Should you have any questions on this application or wish to discuss this matter in greater detail, please don't hesitate to contact Joseph Barr, Director of Traffic, Parking, and Transportation, at 617-349-4743 or *jbarr@cambridgema.gov*.

#### **Attachments:**

- U.S. DOT Inventory Forms (2 pages)
- Technical Memo which includes details about present safety measures and information about the proposed safety improvements (2 pages)
- Calculation of Risk Index with Proposed Alternative Safety Measures (1 page)
- Notice of Intent dated March 8, 2019 (3 pages)

Very Truly Yours,

Louis A. DePasquale

City Manager

cc: Joseph E. Barr, Director of Traffic, Parking, and Transportation

Nancy E. Glowa, City Solicitor

Norma Jean Griffith, Federal Railroad Administration

Lou Fangella, Federal Railroad Administration



## **U. S. DOT CROSSING INVENTORY FORM**

#### **DEPARTMENT OF TRANSPORTATION**

FEDERAL RAILROAD ADMINISTRATION

OMB No. 2130-0017

Instructions for the initial reporting of the following types of new or previously unreported crossings: For public highway-rail grade crossings, complete the entire inventory Form. For private highway-rail grade crossings, complete the Header, Parts I and II, and the Submission Information section. For public pathway grade crossings (including pedestrian station grade crossings), complete the Header, Parts I and II, and the Submission Information section. For Private pathway grade crossings, complete the Header, Parts I and II, and the Submission Information section. For grade-separated highway-rail or pathway crossings (including pedestrian station crossings), complete the Header, Part I, and the Submission Information section. For changes to existing data, complete the Header, Part I Items 1-3, and the Submission Information section, in addition to the updated data fields. Note: For private crossings only, Part I Item 20 and Part III Item 2.K. are required unless otherwise noted.  An asterisk * denotes an optional field.													
A. Revision Date					C. Reason for Update (Sele							D. DOT Crossing	
( <i>MM/DD/YYYY</i> ) 11 / 28 / 2017		■ Railroad ☐ Transit			☐ Cha  Data	-	New ossing		☐ Closed	☐ No Train Traffic	☐ Quiet Zone Update	Inventory Number	
8 / 24 / 2018	The second secon				□ Re-0	Open 🗆	Date		☐ Change in Primary	$\square$ Admin.	zone opuate	052313H	
Change Only Operating RR Correction  Part I: Location and Classification Information													
1. Primary Operating Massachusetts Ba			nority [N			2. State	e	USETTS		3. County MIDDLESE	X		
4. City / Municipality			5.	Street/Ro		e & Block Nu				6. Highway T			
IM In □ Near CAMBR	IDGE			Sherman Street/Roa	No. No. of Concession, Name of Street, or other Publisher, Name of Street, or other Publisher, Name of Street, Original Publisher, Name of Street, Original Publisher, Name of Street, Original Publisher, Name of Street, Name of Street, Original Publisher, Original Pu			_	ck Number)	CITY			
7. Do Other Railroad		te a Separate					8.1		Railroads Operate O		at Crossing?	Yes 🗆 No	
If Yes, Specify RR		· 						f Yes, Spe					
9. Railroad Division						or District			nch or Line Name			4.158	
☐ None Commi	uter Ra		□ Non	ie <u>No</u> Timetable	rth Side	15. Parent	- DD /	☐ Non			(prefix)   (nni		
*		Station	rest KK	imetable		15. Parent	CKK (!	ј арриса	oiej	16. Crossii	ng Owner (if app	nicable)	
VS 36.1 MAP 3	74		Square			™ N/A				_ □ N/A	MBTA		
17. Crossing Type		, :=:::::::::::::::::::::::::::::::::::	ssing Purpose 19. Crossing Posi			20. Pub			21. Type of Train  Freight	☐ Transi		22. Average Passenger Train Count Per Day	
☑ Public		Highway ☑ At Grade Pathway, Ped. ☐ RR Unde				☐ Yes	ie cros	sality	☐ Intercity Passen			Less Than One Per Day	
☐ Private	☐ Sta	tion, Ped.	□R	R Over		☐ No		- V - F	<b>⊠</b> Commuter	☐ Touris	t/Other	Number Per Day 38	
23. Type of Land Use													
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30.A. Railroad Use	*								State Use *	8	9		
30.B. Railroad Use	*	( <b>X</b> )						31.B. S	tate Use *	e e	-		
30.C. Railroad Use	*			9	4 *	31.C. State Use *				-ri			
30.D. Railroad Use *					4,00	31.D. State Use *							
32.A. Narrative (Rai	32.A. Narrative (Railroad Use) *  32.B. Narrative (State Use) *									×			
33. Emergency Notification Telephone No. (posted)					4. Railroad Contact (Telep			hone No.)		35. State Contact (Telephone No.)			
800-449-6393					17-222-	7-222-3615 617-3			617-305-376	-305-3763			
Part II: Railroad Information													
1. Estimated Number									0				
1.A. Total Day Thru T (6 AM to 6 PM) 26	Total Day Thru Trains  1.B. Total Night Thru Trains  (6 PM to 6 AM)  12  0					itching	g Trains  1.D. Total Transit Trains  1.E. Check if Less Than One Movement Per Day How many trains per week?				nt Per Day		
2. Year of Train Count	Data (Y	YYY)		3. Spe		in at Crossin	ıg	9			. 10 to many cran	per meent	
						mum Timetable Speed <i>(mph)</i> 79							
2017 3.B. Typical Speed Range Over Crossing (mph) From 40 to 79 4. Type and Count of Tracks													
Main 2 Siding 0 Yard 0 Transit 0 Industry 0													
☐ Constant Warn	5. Train Detection (Main Track only)  Constant Warning Time Motion Detection AFO PTC DC None												
9						A. Event Recorder  ☑ Yes □ No					7.B. Remote Health Monitoring ☐ Yes ☑ No		

## **U. S. DOT CROSSING INVENTORY FORM**

A. Revision Date (MM/DD/YYYY) 11/28/2017  PAGE 2  D. Crossing Inventory Number (7 char.) 052313H															
Part III: Highway or Pathway Traffic Control Device Information															
1. Are there  2. Types of Passive Traffic Control Devices associated with the Crossing															
Signs or Signals?	Assemblies (count)   (count)   (count)   W10-1 1   W10-3   W10-1 1   W10-3   W						□W	10-1	1						
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Pedestrian_o	□ 4 Quad	□ Ivie	dian Gates			ane <u> </u>					3 .				
3.F. Installation Dat Active Warning Dev		V)		3.G. Wayside I						3.H. F	lighway Traffi	c Signals C	ontrolling		3.I. Bells (count)
Active Warning Dec		Not Red	quired	☐ Yes Ins	talled on	(MM/Y	YYY)	J	_	Yes M No 2					
3.J. Non-Train Activ ☐ Flagging/Flagma		Onerated	-	M No	∃ Floodli	ighting	™ None	-		Other	Flashing Light	s or Warni	ng Device	es	<del></del>
4.A. Does nearby H		10.11		4.C. Hwy Traff		100		5. Highway T				6. Highw			
Intersection have	Intercon	nection			io oiBiiai			□ Yes □				(Check al	I that app	oly)	
Traffic Signals? ☐ Not Interconnected ☐ For Traffic Signals ☐				Ctorage Distr			nnco *					oto/Video Recording			
Z for trains 18.100 Z Similarance as							<ul><li>☐ Yes – Vehicle Presence Detection</li><li>☑ None</li></ul>								
				Pa	art IV:	Physi	cal Char	acteristic	cs						
1. Traffic Lanes Crossing Railroad				ic I	2. Is Roadway/Pathway 3. Does Tr				ack Run Down a Street?  4. Is Cross lights with			thin appro	sing Illuminated? (Street nin approx. 50 feet from		
Number of Lanes  5. Crossing Surface	Lon Main Track	c. multip	ded Frattic le types alle	owed) Instal	lation Da	te * (Mi	⊒ NO M/YYYY)	/	_ res	Wic	1th * 39	nearest r			□ No
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6. Intersecting Roadway within 500 feet?					7. Smallest Crossing A			ngle	igle 8. Is			Commercial Power Available? *			
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No If Yes, Approximate Distance (feet) 160															
1. Highway System			2. F			STREET, ST				Is Cross	sing on State I	Highway	4. H	ighw	ay Speed Limit
			2. Functional Classification of Road at Crossing  ☐ (0) Rural ☑ (1) Urban					System?			,	МРН			
☐ (01) Interstate Highway System ☐ (1) Inte									☐ Yes ☑ No				☐ Posted ☐ Statutory		
□ (02) Other Nat Hwy System (NHS) □ (2) Other Freeways and Expressways □ (03) Federal AID, Not NHS □ (3) Other Principal Arterial □ (6) Minor Collector □ (102) Other Principal Arterial □ (103) Federal AID, Not NHS □ (103) Other Principal Arterial □ (103) Other Pr															
☑ (08) Non-Federal Aid ☐ (4) Minor Arterial ☐ (7) Local 6. LRS Milepost *															
7. Annual Average Daily Traffic (AADT) Year 2002 AADT 012200						12. 14.									
Submission Information - This information is used for administrative purposes and is not available on the public website.															
Submitted by         Organization         Phone         Date															
Public reporting burden for this information collection is estimated to average 30 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed and completing and reviewing the collection of information. According to the Paperwork Reduction Act of 1995, a federal															
sources, gathering a	and maintaining	the dat	a needed a	nd completing	and revi	iewing t	he collectio	n of informa	ation.	Accordi	ng to the Pap	erwork Red	duction A	ct of	1995, a federal
agency may not con															
displays a currently valid OMB control number. The valid OMB control number for information collection is 2130-0017. Send comments regarding this burden estimate or any other aspect of this collection, including for reducing this burden to: Information Collection Officer, Federal Railroad Administration, 1200 New Jersey Ave. SE, MS-25															
Washington, DC 205	590.														



#### CITY OF CAMBRIDGE

### Traffic, Parking, and Transportation

344 Broadway

Cambridge, Massachusetts 02139

www.cambridgema.gov/traffic

Joseph E. Barr, Director Stephanie McAuliffe, Assistant Director for Parking Management Brooke McKenna, Assistant Director for Street Management Phone: 617-349-4700 Fax: 617-349-4747

## TECHNICAL MEMORANDUM

TO: Joseph E. Barr, Director

FROM: Patrick Baxter, PE, PTOE, Engineering Manager

DATE: November 19, 2018

RE: Sherman Street Grade Crossing Alternative Safety Measures

This memo documents the analysis of the proposed Alternative Safety Measures (ASMs) for the Sherman Street Highway-Rail Grade Crossing on Massachusetts Bay Transportation Authority's Fitchburg Main Line (US DOT National Highway-Rail Grade Crossing Inventory Number 052313H). In September 2018, the Department of Public Works (DPW) staff and contractors installed Supplemental Safety Measures (SSMs) on Sherman Street at this highway-rail grade crossing to establish a new quiet zone, addressing neighborhood complaints about noise from train horns.

Prior to the installation of the SSM, the grade crossing included the following safety measures:

- Railroad crossing gates with constant warning time circuits,
- · Railroad crossing markings, and
- Railroad crossing warning signs.

The recently installed SSMs include the following improvements to the grade crossing (see Figure 1):

- Installation of a 60' non-traversable median on the north side of the grade crossing;
- Installation of a 60' non-traversable median on the south side of the grade crossing;
- Reconstruction of the Cambridge Montessori School driveway to locate it 60' south of the railroad gates, past the end of the new median;
- Reconstruction of the North Cambridge Garage driveway to locate it 60' north of the railroad gates, past the end of the new median; and
- Installation of NO TRAIN HORN warning signs.



Figure 1 - Sherman Street Grade Crossing with Installed SSM

The City of Cambridge is now seeking to apply for approval for Alternative Safety Measures that will modify the existing medians and driveways to restore access to adjacent properties, which has been limited as part of the SSM installation.

The proposed modifications will include the following adjustments:

- Removing 35 feet of the non-traversable median on the south side of the grade crossing, maintaining a 25-foot non-traversable median;
- Reconstructing the Cambridge Montessori School curb cut to provide a 24-foot wide driveway located a minimum of 25 feet south of the railroad crossing gates; and
- Removing 8 feet of the non-traversable median on the north side of the grade crossing, maintaining a 52 foot non-traversable median.

The Risk Index with the proposed ASM will be 69,094, which is substantially below the Risk Index with Horns (QZRI) of 85,116. The result of the calculations are documented in Table 1, and more details on the calculations are provided in the attached spreadsheet.

Table 1 - ASM Calculation Results

	Effectiveness	Risk Index
Nationwide Significant Risk Threshold	*	14,723
Risk Index With Horns (QZRI)		85,116
Quiet Zone with No Safety Measures		141,973
Risk Index with SSM	0.80	28,395
Risk Index with ASM	0.51	69,094

# Sherman Street at the Fitchburg Main Line of the MBTA North Side Commuter Rail US DOT National Highway-Rail Grade Crossing Inventory Number 052313H Calculation of Risk Index with Proposed Alternative Safety Measures

Conditions at Crossing	Description	Effectiveness Risk Index	Risk Index
Nationwide Significant Risk Threshold	Reference point for evaluation	_	14,723
Quiet Zone with No Safety Measures	Reference point for evaluation		141,973
Horns Sounding	Condition prior to quiet zone establishment	ı.	85.116
Current SSM	60' non-traversable median on both north and south approach	0.80	
Proposed ASM	25' non-traversable median on the south approach and 52' non-traversable	0.51	69,094
	median on the north approach	i a	

The effectiveness of the Proposed ASM is the sum of the length of the proposed medians (25'+52'=77') divided by the length of the current median (120'): 77/120=0.64, then adjusted based on the 0.8 effectiveness factor of a non-traversable median (0.64x0.8=0.51)



LOUIS A. DePASQUALE

City Manager March 8, 2019 **LISA C. PETERSON**Deputy City Manager

To All Interested Parties:

This letter is a Notice of Intent (NOI), under 49 CFR Ch. II Part 222 Subpart C Section 222.43, to modify the existing Supplemental Safety Measures (SSMs) at the Sherman Street Quiet Zone to create an Alternative Safety Measure (ASM). The City of Cambridge is seeking approval from the Federal Railroad Administration to alter the configuration of the two medians that comprise the SSM at the train horn sounding Quiet Zone (QZ) within the City of Cambridge, Massachusetts, at Sherman Street, on the Fitchburg Main Line of the Massachusetts Bay Transportation Authority (MBTA) North Side Commuter Rail.

The specific information regarding this proposed Alternative Safety Measure is as follows:

US DOT National Highway-Rail Grade Crossing Inventory Number	052313H
Public Roadway Name	Sherman Street
Time Period of Train Horn Restrictions	24 hours/day, 7 days/week
Plans for Improvements	The City of Cambridge is seeking approval for an Alternative Safety Measures that will modify the existing medians and driveways to restore access to adjacent properties, which has been limited as part of the SSM installation.  The proposed modifications will include the following adjustments:  • Removing 35 feet of the non-traversable median on the south side of the grade crossing, maintaining a 25-foot non-traversable median;  • Reconstructing the Cambridge Montessori School curb cut to provide a 24-foot wide driveway located a minimum of 25 feet south of the railroad crossing gates; and  • Removing 8 feet of the non-traversable median on the north side of the grade crossing, maintaining a 52-foot non-traversable median.
	The Risk Index with the proposed ASM will be 69,094, which is substantially below the Risk Index with Horns



	(QZRI) of 85,116. The effectiveness of the Proposed ASM is the sum of the length of the proposed medians (25'+52'=77') divided by the length of the current median (120'): 77/120=0.64, then adjusted based on the 0.8 effectiveness factor of a non-traversable median (0.64x0.8=0.51)
Public Authority Point of Contact	Joseph E. Barr, AICP Director of Traffic, Parking, and Transportation 344 Broadway, Second Floor Cambridge, MA 02139 jbarr@cambridgema.gov 617-349-4743
Parties Receiving Notification	Railroad Owner:  Massachusetts Bay Transportation Authority Steve Poftak, General Manager 10 Park Plaza, Suite 4510 Boston, MA 02116 Copies to: Ryan Cohoan, Chief Railroad Officer
	Railroad Operators: Keolis Commuter Services David Scorey, General Manager 470 Atlantic Avenue Boston, MA 02210
	Pan Am Railways David Fink, President 1700 Iron Horse Park North Billerica, MA 01862
	State Agency Responsible for Highway and Road Safety Massachusetts Department of Transportation Stephanie Pollack, Secretary and Chief Executive Officer 10 Park Plaza, Suite 4160 Boston, MA 02116 Copies to: Jonathan Gulliver, Highway Administrator
	State Agency Response for Grade Crossing Safety Massachusetts Department of Public Utilities Matthew Nelson, Chairman One South Station, Fifth Floor

Boston, MA 02110

Copies to:

Brian Christy, Director, Transportation Oversight Division

Law Enforcement Authority Responsible for Vehicular Traffic

Cambridge Police Department Branville G. Bard, Commissioner 125 Sixth Street Cambridge, MA 02142

Federal Railroad Administration Associate Administrator for Safety

Robert Lauby 1200 New Jersey Avenue SE Mail Stop 25 Washington, DC 20590

Parties that wish to provide information or comments on this proposed installation of the Alternative Safety Measure for the Sherman Street QZ, or indicate that they do not have comments, should do so within 60-days from the mailing of this NOI, to the Public Authority Point of Contact listed above.

Thank you very much for your attention to this matter.

Very truly yours,

Louis A. DePasquale

City Manager